

on its activities, and for other purposes.”.

A motion to reconsider was laid on the table.

#### GENERAL LEAVE

Mr. SENSENBRENNER. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on H.R. 3332, the legislation just passed.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Wisconsin?

There was no objection.

#### POSTAL EMPLOYEES SAFETY ENHANCEMENT ACT

Mr. GOODLING. Mr. Speaker, I move to suspend the rules and pass the Senate bill (S. 2112) to make the Occupational Safety and Health Act of 1970 applicable to the United States Postal Service in the same manner as any other employer.

The Clerk read as follows:

S. 2112

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Postal Employees Safety Enhancement Act”.

#### SEC. 2. APPLICATION OF ACT.

(a) DEFINITION.—Section 3(5) of the Occupational Safety and Health Act of 1970 (29 U.S.C. 652(5)) is amended by inserting after “the United States” the following: “(not including the United States Postal Service)”.

(b) FEDERAL PROGRAMS.—

(1) OCCUPATIONAL SAFETY AND HEALTH.—Section 19(a) of the Occupational Safety and Health Act of 1970 (29 U.S.C. 668(a)) is amended by inserting after “each Federal Agency” the following: “(not including the United States Postal Service)”.

(2) OTHER SAFETY PROGRAMS.—Section 7902(a)(2) of title 5, United States Code, is amended by inserting after “Government of the United States” the following: “(not including the United States Postal Service)”.

#### SEC. 3. CLOSING OR CONSOLIDATION OF OFFICES NOT BASED ON OSHA COMPLIANCE.

Section 404(b)(2) of title 39, United States Code, is amended to read as follows:

“(2) The Postal Service, in making a determination whether or not to close or consolidate a post office—

“(A) shall consider—

“(i) the effect of such closing or consolidation on the community served by such post office;

“(ii) the effect of such closing or consolidation on employees of the Postal Service employed at such office;

“(iii) whether such closing or consolidation is consistent with the policy of the Government, as stated in section 101(b) of this title, that the Postal Service shall provide a maximum degree of effective and regular postal services to rural areas, communities, and small towns where post offices are not self-sustaining;

“(iv) the economic savings to the Postal Service resulting from such closing or consolidation; and

“(v) such other factors as the Postal Service determines are necessary; and

“(B) may not consider compliance with any provision of the Occupational Safety and Health Act of 1970 (29 U.S.C. 651 et seq.).”.

#### SEC. 4. PROHIBITION ON RESTRICTION OR ELIMINATION OF SERVICES.

(a) IN GENERAL.—Chapter 4 of title 39, United States Code, is amended by adding after section 414 the following:

##### “§ 415. Prohibition on restriction or elimination of services

“The Postal Service may not restrict, eliminate, or adversely affect any service provided by the Postal Service as a result of the payment of any penalty imposed under the Occupational Safety and Health Act of 1970 (29 U.S.C. 651 et seq.).”.

(b) TECHNICAL AND CONFORMING AMENDMENT.—The table of sections for chapter 4 of title 39, United States Code, is amended by adding at the end the following:

“415. Prohibition on restriction or elimination of services.”.

#### SEC. 5. LIMITATIONS ON RAISE IN RATES.

Section 3622 of title 39, United States Code, is amended by adding at the end the following:

“(c) Compliance with any provision of the Occupational Safety and Health Act of 1970 (29 U.S.C. 651 et seq.) shall not be considered by the Commission in determining whether to increase rates and shall not otherwise affect the service of the Postal Service.”.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Pennsylvania (Mr. GOODLING) and the gentleman from California (Mr. MARTINEZ) each will control 20 minutes.

The Chair recognizes the gentleman from Pennsylvania (Mr. GOODLING).

Mr. GOODLING. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, speaking for the gentleman from Pennsylvania (Mr. GREENWOOD), S. 2112 passed the Senate by unanimous consent on July 31, 1998. The bill is nearly identical to H.R. 3725 which was introduced by the gentleman from Pennsylvania (Mr. GREENWOOD). H.R. 3725 was passed by the Committee on Education and the Workforce on June 10 by voice vote, passed by the Committee on Government Reform and Oversight on July 23 by voice vote. S. 2123 allows the Occupational Safety and Health Administration to issue citations and fines against the U.S. Postal Service for violations of OSHA standards and requirements in postal facilities and workplaces. Under the Occupational Safety and Health Act of 1970 the Postal Service monitors its own compliance with OSHA requirements, and while OSHA may conduct inspections of postal facilities OSHA may not issue citations or penalties.

As the U.S. Postal Service competes more and more directly with private companies, it is appropriate that it do so on a level playing field with regard to such issues as compliance with safety and health regulations. Furthermore, worker safety has been a significant concern at the U.S. Postal Service, concern that has often been blamed in the lack of OSHA enforceability. For both of these reasons we believe it time to bring the postal service under OSHA enforcement. We are pleased that the Senate has agreed and has already passed this bill. By passing the Senate bill today we can send the bill on to the President for his signature.

I want to particularly commend the gentleman from Pennsylvania (Mr. GREENWOOD) for his efforts in moving his bill through two committees of the House and also commend Senator ENZI for moving his bill through the Senate, and I urge support for this legislation.

The U.S. Postal Service has raised two issues with the language of S. 2112. I would note that the Postal Service has raised these concerns only in recent days, after S. 2112 was passed by the Senate and companion bills were passed by two committees of the House. Nonetheless I do want to address the Postal Service's concerns.

First, the Postal Service expresses concern that S. 2112 does not include a delay in the effective date of the legislation. The Postal Service has, since 1970, been subject to section 19 of the Occupational Safety and Health Act, which obligates the Postal Service to “establish and maintain an effective and comprehensive safety and health program which is consistent with [OSHA standards.]” So for the most part, S. 2112 does not subject the Postal Service to new standards and requirements. It simply gives OSHA the authority to enforce those standards and requirements. However, there may be a few specific new requirements as a result of the enactment of S. 2112, particularly, with regard to recording injuries and illnesses. Similarly, some state OSHA programs, which under S. 2112 will have enforcement jurisdiction over Postal Service facilities in 21 states, may have requirements that deviate from the federal requirements which the Postal Service was required to meet under section 19.

Where there are these new requirements, I encourage the Postal Service to work with OSHA and the state programs on a reasonable period for coming into full compliance as quickly as possible. And I would expect that similarly OSHA and the state OSHA agencies would work with the Postal Service, to bring the Postal Service into full compliance as quickly as possible. Given the discretion that these enforcement agencies have, I do not believe that a legislated delay in effective date is necessary, particularly given the fact that for the most part the Postal Service has been long subject to most of OSHA's standards, and that where there are changes and new requirements, a reasonable time for coming full compliance can be worked out between OSHA or the states and the Postal Service.

Second, the Postal Service has raised concerns with the language used in section 5 of S. 2112. Section 5 amends section 3622 of title 39 of the U.S. Code to add the following provision: “Compliance with any provision of the Occupational Safety and Health Act of 1970 shall not be considered by the Commission in determining whether to increase rates and shall not otherwise affect the service of the Postal Service.” The Postal Service has claimed that this language could mean that the Postal Service would not be able to spend any funds generated from postal fees and rates to fund its safety and health programs and expenditures necessary to comply with OSHA standards, regulations, and the general duty clause.

This concern is unwarranted. First of all, the interpretation suggested by the Postal Service would be absurd: the purpose of S. 2112 is to improve safety and compliance with OSHA standards at Postal Service workplaces. The